

## Message Text

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ORIGIN EB-07

INFO OCT-01 EUR-12 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00

DOTE-00 INR-07 NSAE-00 FAA-00 L-03 /032 R

DRAFTED BY EB/AN:JBMAGNOR:DAP

APPROVED BY EB/AN:WBCOBB

EUR/CE - B. FLATIN

CAB - ALARGAY

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P R 232118Z JUL 75

FM SECSTATE WASHDC

TO AMEMBASSY VIENNA PRIORITY

INFO AMEMBASSY LONDON

AMEMBASSY BERN

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E.O. 11652: N/A

TAGS: EAIR, AU

SUBJECT: CIVAIR: TWA SWITCH FROM GENEVA TO ZURICH

REF: A) VIENNA 6270; B) VIENNA 6040; C) STATE 163669

1. FOR UNKNOWN REASON REF B DID NOT REACH DEPARTMENT ACTION  
OFFICE UNTIL JULY 22.

2. CONCERNING PARAS 1 AND 2, REF B, DEPARTMENT SHARES  
EMBASSY'S CONCERN WITH TWA DECISION TO SWITCH INTERMEDIATE  
POINTS FOLLOWING ONLY ONE TRAFFIC SEASON'S EXPERIENCE  
WITH GENEVA ROUTING. DEPARTMENT HAS CONTINUALLY CAUTION-  
ED TWA WASHINGTON OFFICE SINCE APPROVAL PAN AM/TWA ROUTE  
SWAP THAT FREQUENT SWITCHING OF INTERMEDIATES IS KNOWN  
SOURCE OF INITIATION TO AUA - A FACTOR AND THE POTENTIAL  
ADVERSE RAMIFICATIONS OF WHICH TWA WASHINGTON OFFICE, AT  
LEAST, FULLY AWARE. ON OTHER HAND, TWA IS NEW TO AUSTRIA  
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MARKET AND SOME INITIAL ADJUSTMENT MIGHT REASONABLY BE

EXPECTED BEFORE TWA GAINS EXPERIENCE AND SETTLES INTO PREDICTABLE PATTERN OF US-AUSTRIA SERVICE.

3. FOLLOWING TRANSMISSION REF C ON JULY 11, WE SUGGESTED TO TWA WASHINGTON OFFICE THAT VIENNA REP ZAMBELLO INFORM-

ALLY ADVISE AUA OF PLANNED SWITCH FROM GENEVA TO ZURICH BEFORE OR SIMULTANEOUS WITH ITS HEARING OF CHANGES FROM GOA. OFFICIAL AUSTRIAN UNHAPPINESS WITH PRESENT BILATERAL CIVAIR ARRANGEMENTS AND APPARENT AUSTRIAN INCLINATION TO TERMINATE THESE ARRANGEMENTS ASIDE, IT APPEARS LIKELY THAT ANY FORMAL AUSTRIAN MOVE TO DENOUNCE CIVAIR BILATERAL WILL ORIGINATE AT THE OUTSET WITH AUA. FOR THIS REASON, IT WOULD APPEAR PRUDENT FOR TWA TO CONTINUE NURTURING CLOSE RELATIONS WITH AUA (WHICH WE UNDERSTAND FROM TWA IT HAS BEEN LARGEY SUCCESSFUL IN DOING ALL THINGS CONSIDERED) AND TO AVOID IF POSSIBLE, OR TO MINIMIZE AT LEAST, ACTIONS WHICH WOULD IRRITATE AUA UNDULY OR OTHERWISE JEOPARDIZE THOSE RELATIONS. NOTIFYING AUA OF TWA SCHEDULE CHANGES IN ADVANCE OF ITS HEARING ABOUT THE CHANGES FROM ITS GOVERNMENT SEEMED THE MINIMUM, APPROPRIATE THING TO DO IN THIS CONNECTION.

4. CONCERNING PARA 3 REF B, WE RELY ON EMBASSY'S JUDGEMENT AS TO FORMAT TO BE USED IN INFORMING GOA OF TWA SCHEDULE CHANGES. MARCH 20 MEMORANDUM OF CONSULTATIONS IS UNCLEAR ON THIS POINT AND, TECHNICALLY, NOTE, LETTER OR ORAL APPROACH WOULD FULFILL OBLIGATION. IF EMBASSY BELIEVES WRITTEN NOTIFICATION IS PREFERRED, WE WOULD RECOMMEND PARALLEL ORAL APPROACHES AT APPROPRIATE LEVELS GOA TO PROVIDE BACKGROUND ON TWA DECISION TO CHANGE INTERMEDIATE POINT THIS WINTER. THESE APPROACHES MIGHT INCLUDE, AT EMBASSY'S DISCRETION, REFERENCE TO TWA EXPERIENCE WITH VIENNA MARKET AND ITS DESIRE TO ESTABLISH ECONOMIC PATTERN OF SERVICE WITHOUT UNDULY DISRUPTING AUA PLANNING AND OPERATIONS; TO FACT THAT WINTER 1975/76 TWA SERVICES REPRESENT SIGNIFICANT REDUCTION OF SERVICE OVER PRESENT LEVEL; TO TWA UNDERSTANDING THAT ZURICH INTERMEDIATE WOULD IMPACT LESS ON AUA THAN GENEVA DURING THIN WINTER TRAFFIC SEASON; TO FACT THAT PRESENT LIMITED OFFICIAL USE

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STANDINGS LIMIT TWA TO THIRD AND FOURTH FREEDOM TRAFFIC (INCLUDING ON-LINE STOPOVERS) AND HENCE CHOICE OF INTERMEDIATE HAS LITTLE OR NO EFFECT ON AUA IN ANY EVENT; AND TO ANY OTHER POINTS EMBASSY FEELS WOULD BE HELPFUL.

5. CONCERNING PARA 4, REF B WE HAVE AGAIN DISCUSSED WITH TWA THE DELICACY OF OUR PRESENT CIVAIR RELATIONS WITH GOA AND THE NECESSITY THEREFORE OF APPROACHING THESE

RELATIONS IN CAUTIOUS AND COORDINATED MANNER. KISSINGER

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AIRLINES, AIR ROUTES, REORGANIZATIONS, AIR SCHEDULES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 23 JUL 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** MartinML  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE173748  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** JBMAGNOR:DAP  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D750254-1000  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750728/aaaaazht.tel  
**Line Count:** 116  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 75 VIENNA 6270, 75 VIENNA 6040, 75 STATE 163669  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** MartinML  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 03 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <03 APR 2003 by lzenbel0>; APPROVED <05 NOV 2003 by MartinML>  
**Review Markings:**  

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CIVAIR: TWA SWITCH FROM GENEVA TO ZURICH  
**TAGS:** EAIR, AU, SZ, TWA  
**To:** VIENNA  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006